

Internal Audit Progress Report 29th October 2018

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Introduction

The Internal Audit function is a statutory function for all Local Authorities. Southampton City Council Internal Audit service has an in-house team and a shared Chief Internal Auditor with Portsmouth City Council (PCC). The in house audit team is supported by audit & counter fraud staff from PCC under a collaborative working arrangement.

The requirement for an internal audit function in local government is detailed within the Accounts and Audit (England) Regulations 2015, which states that a relevant body must:

'Undertake an effective internal audit to evaluate the effectiveness of its risk management, control and governance processes, taking into account public sector internal auditing standards or guidance.'

The standards for 'proper practices' are laid down in the Public Sector Internal Audit Standards [the Standards – updated 2016].

Purpose of report

The purpose of this report is to update the committee on the progress of the 2018/19 Audit Plan as at 29th October 2018 and to highlight any significant risk exposure and control issues, including fraud and governance risks. Internal audit reviews culminate in an opinion on the assurance that can be placed on the effectiveness of the framework of risk management, control and governance designed to support the achievement of management objectives. Assurance opinions are categorised as follows:

Overall Assurance Levels:	Description / Examples				
Assurance	No issues or minor improvements noted within the audit but based on the testing conducted, assurance can be placed that the activity is of low risk to the Authority				
Reasonable Assurance Control weaknesses or risks were identified but overall the activities do not pose significant risks to the Authority					
Limited Assurance	Control weaknesses or risks were identified which pose a more significant risk to the Authority				
No Assurance	Major individual issues identified or collectively a number of issues raised which could significantly impact the overall objectives of the activity that was subject to the Audit				

NOTE: Where the audit receives an overall level of 'No Assurance' then the exceptions are be reported in their entirety to the Governance Committee along with the Directors comments.

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The following table outline the exceptions raised in audit reports and are reported on in priority order.

Exception Priority Level	Description
Low Risk - Improvement	Very low risk exceptions or recommendations that are classed as improvements that are intended to help the service fine tune its control framework or improve service effectiveness and efficiency. An example of an improvement recommendation would be making changes to a filing system to improve the quality of the management trail.
Medium Risk	These are control weaknesses that may expose the system function or process to a key risk but the likelihood of the risk occurring is low.
High Risk	Action needs to be taken to address significant control weaknesses but over a reasonable timeframe rather than immediately. These issues are not "show stopping" but are still important to ensure that controls can be relied upon for the effective performance of the service or function. If not addressed, they can, over time, become critical. An example of an important exception would be the introduction of controls to detect and prevent fraud.
Critical Risk	Control weakness that could have a significant impact upon not only the system function or process objectives but also the achievement of the organisation's objectives in relation to: The efficient and effective use of resources, The safeguarding of assets, The preparation of reliable financial and operational information, Compliance with laws and regulations and corrective action needs to be taken immediately.

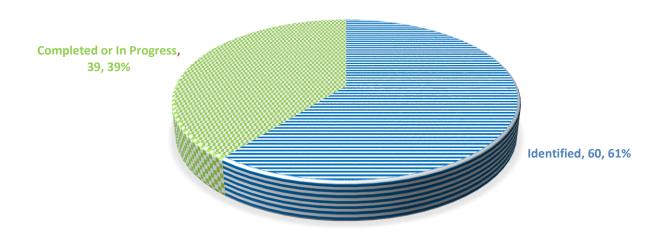
NOTE: Any critical exceptions found the exceptions will be reported in their entirety to the Governance Committee along with the Directors comments.

The following table outlines the follow up categories used to describe the outcome of follow up testing completed.

Follow Up Categories	Description				
Open	No action has been taken on agreed action.				
Pending	Actions cannot be taken at the current time but steps have been taken to prepare.				
In Progress	Progress has been made on the agreed action however they have not been completed.				
Implemented but not Effective	Agreed action implemented but not effective in mitigating the risk.				
Closed - Verified	Agreed action implemented and risk mitigated, verified by follow up testing.				
Closed – Not Verified	Client has stated action has been completed but unable to verify via testing.				
Closed – Management Accepts Risk	Management have accepted the risk highlighted from the exception				
Closed – No Longer Applicable	Risk exposure no longer applicable.				

Audit Plan Progress:

AUDIT PLAN PROGRESS TO 29TH OCTOBER 2018



39% of the Audit Plan has been completed or is in progress as at 29th October 2018. The remaining 61% has yet to commence. This is based on 99 audits, which includes follow up reviews.

Breakdown of Progress:

Status	Number of Audits
Identified	60
Field Work	15
Draft Report	4
Issued Report	20

Unplanned Work:

Since 1st September 2018 to 29th October 2018, Internal Audit has provided advice/performed adhoc work in the following area. (For reference, Advice is only recorded when the time taken to provide the advice exceeds 1 hour).

• Data Analysis and data matching in relation to Duplicate Invoices. Work has been undertaken to use data analytics software to identify potential duplicate invoices and or payments with the view to conduct continuous testing in this area.

Audit Plan Status/Changes:

The following changes have been made to the plan since it was agreed earlier in the year. These changes are as follows;

Audits added to the audit plan:

1. Local Capital Transport Funding has been added to the plan and the grant is required to be verified against the terms and conditions applied.

Audits removed from the audit plan:

- 1. Debt Management Accounts Receivable has been removed as this area will be covered under the Accounts Receivable review.
- 2. Income Housing Rents has been removed as this area will be covered under the Housing Rents & Debt review.
- 3. Disabled Facilities has been removed as this was entered twice on the audit plan and has been covered under the review titled Disabled Facilities Grant which was completed and reported at the September committee meeting.
- 4. Adult Safeguarding (follow-up) audit has been removed as there were no high risks identified during the original audit.

Areas of Concern:

No new areas of concern have been raised.

Completed Audits between 1st September 2018 and 29th October 2018

Project Name	Hub	Overall Opinion	Total No. of Issues/Exceptions	Critical Risk	High Risk	Medium Risk	Low Risk Improvement		
Local Transport Capital Funding Grant	Strategy (SD Finance & Com- mercialisation)	Assurance	-	-	-	-	-		
Scope of Audit:	Review of the L	ocal Transport Capi	tal Funding Grant						
To the best of our knowledge and belief, and having carried out appropriate investigations and checks, in our opinion, in all significant respects, the conditions attached to the Local Transport Capital Funding Grant have been complied with.									
Pupil Referral Unit (Compass School)	Operational (SD Children & Families)	Assurance	-	-	-	-	-		
Scope of Audit: Policies, processes, performance monitoring, governance arrangements, pupil funding, placements and applications.									
No exceptions have be	en raised in relati	on to the areas tested	d under the scope of the	nis review and	for the sample:	s selected.			
Bus Subsidy Grant 2017/18	Strategy (SD Finance & Com- mercialisation)	Assurance			-	-			
Scope of Audit:	Review of the E	Bus Subsidy Grant 2	017/18.						
To the best of our known respects, the condition complied with.									
Licensing (Hackney Carriage & Private Hire)	Operational (SD Transactional & Universal)	Reasonable Assurance	2	-	-	1	1		
Scope of Audit: Enforcement decisions, spot checks, documentation, temporary licensing process, complaints, procedure notes and registers. The first medium risk exception relates to the limited information provided to taxi drivers on the retention period of Disclosure & Barring Service (DBS) certificates and the reasoning for retaining certificate information. The low risk relates to procedure notes not reflecting current processes and needing minor revision.									

Project Name	Hub	Overall Opinion	Total No. of Issues/Exceptions	Critical Risk	High Risk	Medium Risk	Low Risk Improvement
Payroll	Strategy (SD HR & Organisational Development)	Reasonable Assurance	2	-	-	2	-

Scope of Audit: | Honorariums, overpayments, variances to staff pay, new starters and leavers, staff pay deductions.

The first medium risk relates to cases of overpayments due to management and HR pay error, these included late notice of termination of staff employment, incorrect information being supplied to HR Pay, lack of National Insurance deductions and incorrect hourly rates inputted - 100% of the overpayments were recovered. The second medium risk relates to 1/29 employees, who had opted for a Season Ticket Loan scheme, had also been receiving a Contractual Car User Allowance.

Follow up Testing: Four exceptions raised in the 2017/18 payroll audit have been followed up. Testing evidenced that the first medium risk relating to leaver notification forms had been standardised as much as possible and therefore had been closed and verified. The second medium risk relating to there being a lack of reporting on staff pay variances, this agreed action is currently in open awaiting the implementation of the new Business World ERP system. The third medium risk relates to pension returns not being submitted in time, this financial year they were sent within the required deadline and therefore this risk has been closed and verified. F1inally, a low risk a lack of a standard new starter notification form, a proforma is now being used and therefore this exception has been closed and verified.

Direct Payments Children's	Operational (SD Children & Families)	Reasonable Assurance	4	-	-	3	1
Scope of Audit:	Client engagen child's needs.	nent, care assessme	nts, guidance provid	led to clients,	payments ma	de meet the	criteria for the

The first medium risk exception relates to 1/10 clients that had not signed a declaration form in relation to their spending conditions. The second medium risk relates to 6/10 cases requiring a 6 monthly review and 2/10 being in assessment. The final medium risk relates to 1/10 cases having 2 receipts missing which should be allocated to short breaks meaning it was not possible to confirm it was spent on short breaks appropriate for the client's needs. Finally, the low risk relates to the council outcome of "increasing take up of personal budgets/personal health budgets" not being an active drive of the service.

Looked After Children	Operational (SD Children & Families)	Reasonable Assurance	6	-	1	5	-
Scope of Audit:	Policy, reviewed supervision of a		nal education plans a	and health car	e assessment	ts, statutory	visits,

One high risk exception arose relating to 3/18 statutory visit timescales having lapsed going back to the 19th June 2018 and a further case could not evidence the statutory visit timescale from Paris records. The first medium risk relates to 2/18 cases were care plans had not been signed by management until 11 and 17 weeks after they were completed. The second medium risk relates to being unable to evidence

Project Name			Total No. of Issues/Exceptions	Critical Risk	High Risk	Medium Risk	Low Risk Improvement				
1/18 personal education											
	health care assessment plan in place for 1/18 children with the last assessment completed in March 2017. The fourth medium risk relates to										
a cases not being supervised by the Team Manager for as long as 42, 12, 11 and 9 weeks which are exceeding the expected 8 week timescale for review. The final medium risk relates to Paris reports not accurately recording statutory visit timescales and therefore in some											
				ecording statuto	ory visit timesca	ales and there	efore in some				
cases a statutory visit		due when it may not b	е.	T	Т	T					
Francisco Troval 8	Strategy (SD	Limited									
Expenses Travel &	HR & Organisational		3	-	2	1	<i>-</i>				
Subsistence	Development)	Assurance									
Scope of Audit: Expense claims are legitimate, subsistence claims reflected correct rates, and contractual car users' posts											
	are compliant.										
The results of this aud											
however as evidenced											
information and receip											
details being provided											
lack of regular monitor	•	` ' .	•	•		•					
receiving the allowance 2015.	e for three consec	cutive years. The med	ium risk relates to the	travel and sub	sistence policie	es not being r	eviewed since				
2013.	Strategy (SD										
	HR &	Limited									
Agency / Temps	Organisational	Assurance	2	-	1	-	1				
	Development)										
		cedures, performand	e monitoring of hays	s contract, pre	e-employment	checks, ind	uction &				
Scope of Audit:											
One high risk exceptio											
(25% of total agency s											
exception was also rai	sed in relation to t	there being no formal	agency recruitment po	olicy in place a	nd outdated inf	ormation beir	ng displayed on				
the intranet.											

Completed Follow up Audits between 1st September 2018 and 29th October 2018

	Projec	t Name	Follow Up Opinion	Original Opinion	Total Number of Issues/Exceptions	Critical Risk	High Risk	Medium Risk	Low Risk	Follow Up Planned	
1.	Deprivation of Adult Services	Liberty (DOLs)	Limited Assurance	Limited Assurance	2	-	2	0	0	N/A	
	Scope of Audit:	Scope of Applications for a review of current DOLs, processing applications for a DOLs Audit:									
	Summary of Follow Up:										
	Risk	Original Issue							Si	tatus	
	High The first high risk in progress related to new assessments not being completed within the stipulated timescales and on average were completed 45 days after they were due.								In Pi	rogress	
	Follow up Testi	Follow up Testing									
	Follow up tested found that 13/15 DOLs had been granted outside of required timescales with 2 being overdue by 11 weeks each.										
	High		The second high risk in progress related to DOLs renewals being completed outside of the required timeframe of 21 days, taking on average 47 days, with a further 104 reviews awaiting to be allocated. In Progress								
	Follow up Testing										
	Follow up testing found that from the start of the financial year there were 89 reviews awaiting allocation, urgent requests were 7 days overdue and standard requests were 21 days overdue.										
2.	Fostering Arrai Children & Fam		Reasonable Assurance	Reasonable Assurance	3	-	1	2	0	N/A	
	Scope of Audit:	•	•		of interests, recruitm						
	Summary of Follow Up:	progress as a re			ons currently pending a therefore the overall						
	Risk	Original Issue							Si	tatus	
	High	receive in 1/5 for	ster carers paym	nent records tes	vhat payment level a fo ted. Furthermore, it wa ie children within their o	s not poss			Pe	nding	

	Project	· Name	Follow Up Opinion	Original Opinion	Total Number of Issues/Exceptions	Critical Risk	High Risk	Medium Risk	Low Risk	Follow Up Planned
	Follow up Testi	ng	•	•			•			
	Work has been placed on hold as Finance are due to have their system upgraded, the new e-form will be placed online once the new system is up and running.									
	The medium risk related to issues with 4/10 initial enquires by prospective Foster Carer applicants, 2 calls were not screened and went straight to a home visit, 1 enquiry was not followed up within 7 days and 1 could not establish a PARIS reference number.								In Pi	rogress
	Follow up Testi	ng								
		found from a sar hether a Carer wa			d no records on Paris tering Agency.	to evidenc	e the In	itial Screen	Call and o	ne record
	Medium	of these only one	e led to a potenti	al applicant and	book campaign which d a further visit for anot to potential application	her application			In Progress	
	Follow up Testi	ng	· •							
					oved, campaigns had be enquiries per month wo					
3.	Adoption		Reasonable Assurance	Reasonable Assurance	4	-	1	1	2	N/A
	Scope of Audit:	The assessmen	nt process, time	eliness of recru	iitment, adoption rec	ords and	manag	ement infor	mation.	
	Summary of Follow Up:	not fully effective			low risk exceptions the uring the original audit.					
	Risk	Original Issue							S	tatus
	High The high risk related to testing 4/26 adoption cases.3 out of 4 cases did not gather stage one information and complete the pre-assessment decision within the 2 month statutory deadline with it being exceeded by 9 days, 2 weeks and 9 weeks respectively. Furthermore, for 3 out of 4 cases the statutory deadline for the final decision was exceed by at least two months. Finally for 3 out of 4 cases audit were unable to confirm dual signatory or approval from a suitably qualified manager.								ented, not effective	
	Follow up Testi	ng								

	t Name	Follow Up Opinion	Original Opinion	Total Number of Issues/Exceptions	Critical Risk	Risk	Medium Risk	Low Risk	Follow Up Planned	
"further informat found 1/2 could	Follow up tested reviewed 3 stage one cases, 3/3 did not have consent to share on Paris while for 1/3 the DBS check has returned a status "further information/action" but it was unclear on records whether this was addressed. Furthermore, 2 stage two cases were reviewed and found 1/2 could not evidence a family tree, chronology of either prospective adopter or a copy of the Prospective Adopter's Report. Additional actions have been agreed at the closure of the follow-up review in order to mitigate the risk exposure.									
Medium		The medium risk related to 1/10 pre-assessment enquiries not receiving an information pack within the 2 working day timescale and was sent 13 working days after the enquiry. Implemented, not fully effective								
Follow up Test	ing							•		
Furthermore, a	Follow up testing reviewed 3 enquires for 1/3 the information was sent 23 days after initial enquiry (21 days after policy requirement). Furthermore, a potential adopter was not recorded on Paris and the registration of interest form had not been attached to the electronic file. Additional actions have been agreed at the closure of the follow-up review in order to mitigate the risk exposure.									
Low		•	•	on applications finding e adopters and the soc			e content		ented, not effective	
Follow up Testing										
Follow up testing reviewed a fast track case and found DBS and medical checks had been commenced but no DBS certificate numbers were logged on the system.										
Low	The low risk relawhile the Team I	•		staff had not been co	nducted or	n a mor	thly basis	In Pi	rogress	
Follow up Test	ing									
Follow up testing Paris.	g found the Adopti	ion Manager was	s recorded mee	ting notes in their note	book and v	was not	transferring	the inforn	nation into	
Bank Account		Limited Assurance	Limited Assurance	4	-	4		-	N/A	
Scope of Audit:	Timely reconcil duties.	liations, susper	nse account in	vestigations & cleara	nce, proc	edure d	locumentat	tion, segre	egation of	
Summary of Follow Up:				which have been closes been implemented but				agreed ac	tion	
Risk		_		•				Si	tatus	
High	The first high rist by four months.	k related to the v	veekly and mon	thly cashbook reconcil	iations wh	ich wer	e behind	In Pi	rogress	

Projec	t Name	Follow Up Opinion	Original Opinion	Total Number of Issues/Exceptions	Critical Risk	High Risk	Medium Risk	Low Risk	Follow Up Planned		
Follow up Test	ing	•	•	_							
Follow up testing evidenced that the monthly reconciliations were currently two months behind and has been four months in arrears at the start of the financial year.											
High	High The second high risk related to the suspense account balance being at £3,576,934.05 and testing evidenced a lack of clear management trails in regards to proactive documented investigations and continuous follow ups of unreconciled items. Implemented, not fully effective										
Follow up Test	ing										
Follow up testing identified new and improved processes in place to ensure suspense account items are identified and reconciled in a timely basis however the suspense account balance had increase to £4,352,106.92. Additional actions have been agreed at the closure of the follow-up review in order to mitigate the risk exposure.											
High		sk related to a la	ck of comprehe	nsive written procedure	es in place	with re	gards to		ed and rified		
Follow up Test	ing										
Follow up testing produced.	g evidenced that b	ooth the daily and	d weekly recond	ciliation procedures we	re docume	nted ar	nd flow chart	s have be	en		
High	who carries out	The fourth high risk relates to an inadequate separation of duties as the cash office supervisor, who carries out daily reconciliations responsibilities included cash handling duties such as covering the front line counter at breaks, leave and sickness. Closed and Verified									
Follow up Test	•		•								
	-	•	•	ssistance accounts and	d peer revi	ewed by	y the cash o	ffice super	rvisor		
	pefore the assistance accounts process the transactions into Agresso and/or ICON. Email & Internet Controls - Reasonable Assurance Assurance										
Scope of Audit:		•	•	, website allow reque							
Summary of Follow Up:	one low risk imp	rovement excep	tions have beer	identified in the originant of the closed and verified dusts, is in progress with	ue to the a	greed a	ctions being	fully imple	emented.		
Risk	Original Issue	<u> </u>	•						atus		

Projec	ct Name	Follow Up Opinion	Original Opinion	Total Number of Issues/Exceptions	Critical Risk	High Risk	Medium Risk	Low Risk	Follow Up Planned		
High	The first high risk related to 5/9 employees being unaware of how to encrypt emails or password protect documents. Closed and Verifie										
Follow up Tes	ting							I			
				lable to staff. Testing for when sending outlook		ew opti	ons were co	mmunicat	ed to all		
High		y left the authori	ty. Furthermore	age 59.04 days to get and the street ing evidenced two				In Pi	rogress		
Follow up Tes	ting										
Testing found fr	rom a sample of 10 re not submitted for	or employees wh	me taken to del o had left the a	e time taken to delete a ete the account was or uthority and one acces as not having read an I	n average sed their a	33.1 da	ys (down fr 42 days aft	om 59.04). er leaving. <i>Clo</i> s	However sed and		
		Thisk related to	10/10 cmployee	5 not naving read an r	i i olioy lo	over a	year.	Ve	rified		
Follow up Test		:	anaa fan IT nal:	-i				:			
	e updated induction			cies and they were fou or managers to provide					IT and all		
Medium	The second medium risk related to website allow access requests taking 20.92 days to be										
Follow up Tes	ting										
Follow up testin	Follow up testing found the time taken to complete requests had fallen to 4.55 days and all requests had been authorised correctly.										
Low	Closed and										
Follow up Tes	ting										
Follow up tootin	g found that all po	licios boyo boon	incorporated in	to four information too	م بسمام سما	س مونونا	high had be				

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Audits in Draft Report Stage

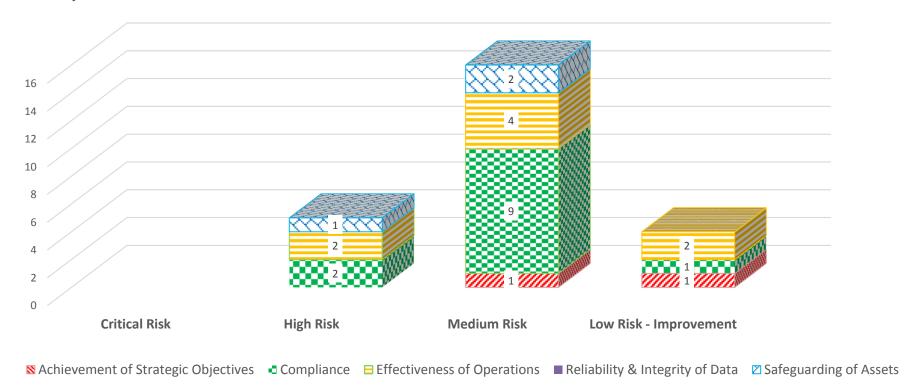
	Project Name	Hub	Project Status	Draft Since	Projected Reporting Date	Revised Reporting Date	Comments
1.	Pest Control	Operational (SD Transactional & Universal)	Draft Report	12/10/2018	November 2018	February 2019	This audit spans three different service areas and therefore required several different meetings to close down the report. It is expected to be issued at the start of November.
2.	Project Governance	Strategy (SD Finance & Commercialisation)	Draft Report	26/10/2018			
3.	Land Charges	Strategy (SD Legal & Governance)	Draft Report	26/10/2018			
4.	Community Funerals	Operational (SD Transactional & Universal)	Draft Report	19/10/2018			

Audits in Progress

	Project Name	Hub	Project Status	Delays	Projected Reporting Date	Revised Reporting Date	Comments
1.	Care Leavers	Operational (SD Children and Families)	Work in Progress	Yes (See Comments)	November 2018	TBC	This item of work is on hold pending implementation of the Council's internal action plan, following the recent Ofsted inspection.
2.	Family Matters Grant	Operational (SD Children and Families)	Work in Progress	None	April 2019	April 2019	This is a claim verification, which is required on a quarterly basis. Therefore this will remain 'work in progress' until the end of year.
3.	Access Controls	Operational (SD Digital & Business Ops)	Work in Progress				
4.	Early Years	Operational (SD Children and Families)	Work in Progress				
5.	Building Control	Operational (SD Growth)	Work in Progress				
6.	IT Procurement, Inventory and Disposal	Operational (SD Digital & Business Ops)	Work in Progress				
7.	Tower Blocks	Operational (SD Growth)	Work in Progress				
8.	Purchase Cards	Strategy (SD Finance & Commercialisation)	Work in Progress				
9.	Schools (Mount Pleasant)	Operational (SD Children and Families)	Work in Progress				

	Project Name	Hub	Project Status	Delays	Projected Reporting Date	Revised Reporting Date	Comments
10.	Child Sexual Exploitation & Missing Persons	Operational (SD Children and Families)	Work in Progress				
11.	Leaseholder Charges	Operational (SD Adults Housing & Communities)	Work in Progress				
12.	Regeneration Projects	Operational (SD Growth)	Work in Progress				
13.	Planning	Operational (SD Growth)	Work in Progress				
14.	Children in Need	Operational (SD Children and Families)	Work in Progress				
15.	Apprenticeships	Strategy (SD HR & Organisational Development)	Work in Progress				

Exception Analysis to date



	Achievement of Strategic Objectives	Compliance	Effectiveness of Operations	Reliability & Integrity	Safeguarding of Assets	Total
Critical Risk						0
High Risk		2	2		1	5
Medium Risk	1	9	4		2	16
Low Risk - Improvement	1	1	2			4
Grand Total	2	12	8	0	3	25

Pending

Closed – Not Verified

Follow Up Analysis High Risks Medium Risk Low Risks

	Open	Pending	In Progress	Implemented but not effective	Closed – Verified	Closed – Not Verified	Closed – Management Accepts Risk	Closed – No Longer Applicable
Critical Risk								
High Risk		1	9	2	5			
Medium Risk	1		6	1	5			
Low Risk			1	1	5			
Grand Total	1	1	16	4	15			

In Progress

Closed – Management Accepts Risk

Implemented but not effective

■ Closed – No Longer Applicable

The Internal Audit Service follows up all audits where at least 1 high risk exception has been raised. These audits are followed up in the next financial year to allow for agreed actions to be sufficiently implemented. Any critical risk exceptions or No Assurance audits are followed up within 3 months due to the potential severity of the risks identified. The overall position of the exceptions followed up currently through 2018/19 shows that 41% have been closed and verified by audit, however 59% remain open and or are in progress.

Open

Closed – Verified